1. Call to Order/ Roll Call
2. Verification of Compliance with Open Meeting Law
3. Pledge of Allegiance
4. DISCUSSION/ACTION ITEMS
   a. Discussion/Action regarding Resolution R2018-08-01, a resolution directing a referendum be placed on the November ballot regarding Village road maintenance and construction
5. CLOSED SESSION
   a. Discussion /Action to enter into Closed Session under Wis. Stats. 19.85(1)(g) conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategies to be adopted by the body with respect to litigation in which it is or is likely to become involved. Specifically: Scenic Pit, LLC. v. Village of Richfield and Jim Healy Circuit Court No. 2015CV374
6. RECONVENE IN OPEN SESSION
   a. Discussion/Action regarding matters addressed in Closed Session outlined above
7. ADJOURNMENT

Additional explanation of items on the agenda (Communication Forms) can be found on the village's website at www.richfieldwi.gov. Notification of this meeting has been posted in accordance with the Open Meeting Laws of the State of Wisconsin. It is possible that members of and possibly a quorum of members of other governmental bodies of the municipality may be in attendance at the above stated meeting to gather information; no action will be taken by any governmental body at the above stated meeting other than the governmental body specifically referred to above in this notice. Requests from persons with disabilities who need assistance to participate in this meeting or hearing should be made to the Village Clerk's office at 628-2260 or www.richfieldwi.gov with as much advanced notice as possible.
VILLAGE OF RICHFIELD
VILLAGE BOARD COMMUNICATION FORM

MEETING DATE: August 28, 2018

SUBJECT: Village Road Referendum on November 6th Election
DATE SUBMITTED: August 23, 2018
SUBMITTED BY: Jim Healy, Village Administrator

POLICY QUESTION: DOES THE VILLAGE BOARD WISH TO DIRECT STAFF TO PLACE A REFERENDUM QUESTION ON THE NOVEMBER ELECTION BALLOT REGARDING EXCEEDING THE LEVY LIMITS ALLOWED BY STATE STATUTES FOR THE PURPOSE OF INCREASED ROAD CONSTRUCTION AND ROAD MAINTENANCE?

ISSUE SUMMARY:

As directed by the Village Board, last week Staff organized a Road Referendum Community Forum, a Staff-led open house meeting, that took place on August 21st at the Richfield Fire Hall. The meeting was posted on the Village Website, Social Media accounts, and in the July/August edition of the Richfield Happenings Newsletter. The purpose of the meeting was for members of the Village Staff and elected officials in attendance, to receive feedback from the public on placing a referendum question on the November ballot related to increasing the allowable property tax levy for the purposes of road construction and road maintenance. During the course of the open house, there were approximately 50-60 members of the public who attended.

It is now up to the Village Board to review and consider final approval of the attached Resolution to place a referendum question on the November 6th election ballot. The referendum question would allow the Village to exceed the levy limit by $750,000 each year, for the next nine (9) years, for road construction and road maintenance purposes.

FISCAL IMPACT: Reviewed by: Village Deputy Treasurer

Initial Project Costs: +$750,000
Future Ongoing Costs: Variable
Physical Impact (on people/space): Improved Village Infrastructure
Residual or Support/Overhead/Fringe Costs: Variable

ATTACHMENTS:

1. Daily News article from August 22, 2018 – “Road funding referendum discussed at Richfield open house”
2. Community Forum visual aids
3. July/August edition of The Richfield Happenings Newsletter
4. Resolution R2018-08-28, a referendum to be placed on the November election

STAFF RECOMMENDATION:

Motion to approve Resolution R2018-08-01, a Resolution directing Staff to place a referendum question on the November election ballot to exceed the levy limit allowed by State Statutes for the purposes of road maintenance and road construction, subject to the final review and approval of the Village Attorney.
**VILLAGE OF RICHFIELD**

VILLAGE BOARD COMMUNICATION FORM

MEETING DATE: August 28, 2018

<table>
<thead>
<tr>
<th>SUBJECT:</th>
<th>Village Road Referendum on November 6th Election</th>
</tr>
</thead>
<tbody>
<tr>
<td>DATE SUBMITTED</td>
<td>August 23, 2018</td>
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<tr>
<td>SUBMITTED BY</td>
<td>Jim Healy, Village Administrator</td>
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</table>

<table>
<thead>
<tr>
<th>Resolution No.</th>
<th>Ordinance No.</th>
<th>Continued To:</th>
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<tr>
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<tr>
<td>Approved</td>
<td></td>
<td>Referred To:</td>
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<tr>
<td>Other</td>
<td></td>
<td>Denied</td>
</tr>
<tr>
<td></td>
<td></td>
<td>File No.</td>
</tr>
</tbody>
</table>

Village Administrator

[Signature]

Village Staff Member

[Signature]
The Board has not taken a formal vote on a specific amount, but it appears trustees are leaning toward asking taxpayers for an additional $750,000 each year over a nine-year timeframe to be used only for repairing and reconstructing roads and highways in Richfield. The Village Board will hold a special meeting Aug. 28 when they could approve the language to be used in the referendum and the specific amount they want to raise in additional taxes. The village already budgets about $750,000 a year, but can only repair or reconstruct about 2-3 miles per year. By adding the additional $750,000 a year officials hope to repair or reconstruct about five miles of village roads per year.

“I think what we want to get across to our village residents is that we need additional money to keep our roads up to date. If we don’t get that additional money we are going to get behind constantly, more and more each year. We’ve got to keep our roads up. I’m very much in favor of this,” said Village Trustee Rock Brandner who was at Tuesday night’s forum. “The estimate is that it

See RICHFIELD, PAGE A8
Brandner said the Board was to put a sunset on the length of time allowed for the additional tax money to be collected — nine years.

"Then future boards can decide what they want to do. If they want to stop it they have that right," Brandner said. "The complete plan is that we are going to get our roads better than they are."

Village resident Mike Rashid attended the open house and said village residents need their roads fixed in a more timely fashion.

"I've lived in the village for 25 years and I know the roads are in dire need of repair. It also becomes a safety issue as well," Rashid said. "It's palatable for me. There's pretty much a consensus that we need our roads repaired on a timely basis. There's a fiscally responsible way to deal with the road repair issue.

“There’s always the option to borrow, but unfortunately borrowing incurs interest,” Schmitt said. “If we attack the problem now we are attacking the issue in a responsible way. We are not trying to kick the can down the road like many other communities are doing.”

Village officials have estimated that about 45 of the village’s 145 miles of road are at the stage where they need extensive repair or reconstruction. Healy said that due to the increase in the village’s property tax levy of about 1.4 percent the village can increase the 2019 budget over 2018 by about roads should be taken out of (each year’s village budget) not borrowed for.”

Village Administrator Jim Healy said Aug. 31 is the deadline for turning in the wording of the referendum to the county clerk for creation of the ballot.

Brian Gallitz of Richfield tilts his head to read the names of the different roads on the PASER ratings poster Tuesday night during a community forum discussing a potential referendum for road repairs at the Richfield Fire Station No. 2 in Richfield. John Ehlke/Daily News
<table>
<thead>
<tr>
<th>Surface Rating</th>
<th>Visible Distress</th>
<th>Condition and/or Treatment Measures</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>10 Excellent</strong></td>
<td>None.</td>
<td>New construction.</td>
</tr>
<tr>
<td><strong>9 Excellent</strong></td>
<td>None.</td>
<td>Recent sealcoat or new cold mix.</td>
</tr>
<tr>
<td><strong>8 Very Good</strong></td>
<td>No longitudinal cracks except reflection of paving joints. Occasional transverse cracks, widely spaced (40' or greater). All cracks sealed or tight (open less than 1/4&quot;)</td>
<td>Little or no maintenance required.</td>
</tr>
<tr>
<td><strong>7 Good</strong></td>
<td>Very slight or no raveling. Surface shows some traffic wear. Longitudinal cracks (open 1/4&quot;) due to reflection or paving joints. Transverse cracks (open 1/4&quot;, spaced 10' or more apart, little or slight crack raveling. No patching or very few patches in excellent condition.</td>
<td>First sign of again. Maintain with routine crack filling.</td>
</tr>
<tr>
<td><strong>6 Good</strong></td>
<td>Slight raveling (loss of fines) and traffic wear. Longitudinal cracks (open 1/4&quot; to 1/2&quot;), some spaced less than 10'. First sign of block cracking. Sight to moderate flushing or polishing. Occasional patching in good condition.</td>
<td>Shows signs of aging. Sound structural condition. Could extend life with seal coat.</td>
</tr>
<tr>
<td><strong>5 Fair</strong></td>
<td>Moderate to severe raveling (loss of fine and coarse aggregate). Longitudinal and transverse cracks (open 3/8&quot;) show first signs of slight raveling and secondary cracks. First signs of longitudinal cracks near pavement edge. Block cracking up to 50% of surface. Extensive to severe flushing or</td>
<td>Surface aging. Sound structural condition. Needs sealcoat or thin non-structural overlay (less than 2&quot;)</td>
</tr>
<tr>
<td><strong>4 Fair</strong></td>
<td>Severe surface raveling. Multiple longitudinal and transverse cracking with slight raveling. Longitudinal cracking in wheel path. Block cracking (over 50% of surface). Patching in fair condition. Slight rutting or distortions (1/2&quot; deep or less).</td>
<td>Significant aging and first signs of need for strengthening. Would benefit from a structural overlay (2&quot; or more).</td>
</tr>
<tr>
<td><strong>3 Poor</strong></td>
<td>Closely spaced longitudinal and transverse cracks often showing raveling and crack erosion. Severe block cracking. Some alligator cracking (less than 25% of surface). Patches in fair to poor condition. Moderate rutting or distortion (1&quot; or 2&quot; deep). Occasional potholes.</td>
<td>Needs patching and repair prior to major overlay. Milling and removal of deterioration extends the life of overlay.</td>
</tr>
<tr>
<td><strong>2 Very Poor</strong></td>
<td>Alligator cracking (over 25% of surface). Severe distortions (over 2&quot; deep) Extensive patching in poor condition. Potholes.</td>
<td>Severe deterioration. Needs reconstruction with extensive base repair. Pulverization of old pavement is effective.</td>
</tr>
<tr>
<td><strong>1 Failed</strong></td>
<td>Severe distress with extensive loss of surface integrity.</td>
<td>Failed. Needs total reconstruction.</td>
</tr>
</tbody>
</table>

*The information presented above is provided by the University of Wisconsin-Madison Transportation Information Center, Power Manual for Asphalt Pavels.*
SCENIC ROAD

9 YEAR ROAD POOL

Ratings:
3-Poor and 4-fair

Amber Ct.
Amber Trl.
Amy Belle Rd.
E Lake Ln.
E Shore Dr.
Elmwood Ct.
E Freiss Lake Dr.
Franks Way
Grandview Ct.
Grey Fox Ct.
Highland Ct.
Highland Dr.
Hubertus Rd.
Jencris Ct.
Kreussers Rdg.
Lake Dr.
Lakeview Rd.

Lakeview Rd W.
Mayfield Rd.
Monches Rd.
Mitchell Trl.
Oak Ridge Ct.
Royal Oak Ct.
Red Oak Ct.
Ridge Ct N.
Ridge Ct S.
Ridge Dr.
S Shore Dr.
Sleepy Hallow.
Shadow Ln.
Scenic Rd.
St. Augustine Rd.
Wood Rd.
Wooded Ridge Trl.
9 YEAR ROAD POOL

Rating:
      5-Fair

Bark Lake Rd.  Hubertus Rd.
Bark Lake Dr.  Hunter Hill Trl.
Ball Dr.  Jessica Ln.
Beechwood.  Kerechun Rd.
Industrial Ct.  Knob Hill
Bell Tower Pl.  Knob Hill W.
Conestoga Trl.  Lake Dr.
Conestoga Ct.  Lakeview Ave.
Country  Lakeview Rd N.
Highlands Dr.  Monches Rd.
Deertrail Ct.  Morgan Dr.
Douglas Dr.  Mount Ct.
Evergreen Ct.  Maggie Way.
Elmwood Rd.  Maple Ter.
Farr Hill Ln.  Mayfield Rd.
Highview Dr.  Melody Ln.
Holy Hill Ln.  Moonlit Ct.
Highland Ave.  Mount Ln.
High on A Hill  Northwood Trl.
Hilltop View Ct.  Oak Dr.
Homestead Ct.  Patricia Ln.
Pioneer Rd.
Pioneer Rd.
Parkview Dr.
Pine Meadow Ct.
Prairie Ln.
Parish Dr.
Queens Ct.
Red Fox Cir.
St. Augustine Rd.
Steeple View Ct.
Stonegate Pass
Sunset Hill Rd.
Townline Rd.
Tomac Ln.
Wildwood Rdg.
Wolf Run.
### 9 YEAR ROAD POOL

**Ratings:**
6-Good and 7-Good

<table>
<thead>
<tr>
<th>Aicher Ln.</th>
<th>Patriot Ct.</th>
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</thead>
<tbody>
<tr>
<td>Bark Lake Ln.</td>
<td>Pleasant Hill Rd.</td>
</tr>
<tr>
<td>Cambridge Ct.</td>
<td>Pheasant Hill Rd.</td>
</tr>
<tr>
<td>Cambridge Dr.</td>
<td>Pheasant Run</td>
</tr>
<tr>
<td>Cambridge Ln.</td>
<td>Prairie Ln.</td>
</tr>
<tr>
<td>Coventry Ct.</td>
<td>Richfield Pkwy.</td>
</tr>
<tr>
<td>Elmwood Rd.</td>
<td>Ridge Rd.</td>
</tr>
<tr>
<td>Endeavor Dr.</td>
<td>Reflections Dr.</td>
</tr>
<tr>
<td>Endeavor Cir.</td>
<td>S Shore Dr.</td>
</tr>
<tr>
<td>Forrest Ct.</td>
<td>St. Huberts Ct.</td>
</tr>
<tr>
<td>Hill N' Dale</td>
<td>Sherry Ln.</td>
</tr>
<tr>
<td>Hunter Hill Trl.</td>
<td>Stonefield Dr.</td>
</tr>
<tr>
<td>Lake Dr.</td>
<td>Stonegate Pass.</td>
</tr>
<tr>
<td>Lakeview Ave.</td>
<td>St. Hubert Dr.</td>
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<tr>
<td>Moraine Dr.</td>
<td>Sunset Hill Rd.</td>
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<tr>
<td>Maple Dr.</td>
<td>Wedgewood Dr.</td>
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<td>Moonlit Dr.</td>
<td>Wejegi Dr.</td>
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<tr>
<td>Nostalgic Dr.</td>
<td>Wooded Ridge Trl.</td>
</tr>
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<td>Nostalgic Ct.</td>
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<tr>
<td>Oak Dr.</td>
<td></td>
</tr>
<tr>
<td>Pine Dr.</td>
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</table>
9 YEAR REFERENDUM ROAD POOL

Village of Richfield
Street Map

Map produced March, 2019 by the Geographic Information Systems (GIS) Division of the Planning and Public Works Department of Washington County.

Village of Richfield

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Village Board Directs Staff to Prepare for November Referendum on Road Construction

For the last several months, the Village Board has been debating the “state of the Village’s infrastructure”. Early on, the Board made the policy decision that, consistent with the findings of the Village’s Capital Improvement Plan (CIP) Subcommittee, potential funding options for increasing our road maintenance budget need to be explored. At the July Village Board meeting, the Board made the decision that they were not in favor of borrowing money to fix our roads due to the high cost of interest payments.

Direction was given to Village Staff that we are to prepare for a referendum in November. November was chosen rather than the upcoming August 14th election because the fall election will have the highest turnout of any election this year with the scheduled gubernatorial race rather than our scheduled Partisan Primary which, generally speaking, has lower voter turnout. The Board further directed Staff to advertise for a community meeting on August 21st at 7PM at the Richfield Volunteer Fire Station No. 2 on Hubertus Road. The purpose of the meeting will be to give residents an opportunity to have continued dialogue with the Village Board and Village Staff regarding our roads.

Although the exact language on the referendum has not been approved by the Wisconsin Department of Revenue, there are some aspects of the proposed language that are worth noting:

- **The amount of the proposed referendum is $750,000.**
- **The length of time the referendum would be in place for is 9 years.**
- **The requested $750,000 can only be used for road maintenance/construction.**

If residents choose to vote “Yes”, the Village would be able to double the amount of money it allocates each year for road construction from approximately $750,000 to $1,500,000 which would equate to approximately 40% of our total budget. The result of which would equate to every road in the Village being paved in the next 30 years, which is the typical life span of a road in the State of Wisconsin.

If residents choose to vote “No”, the Village will continue to spend approximately $750,000 to reconstruct roads at the pace of 1-2 miles a year which translates to the Village paving its 150 miles of road once every 75 years.
Smart Asset, a private online financial research company, named Richfield one of the State's top tax-friendly places to retire last month. Without a doubt, this national recognition is something that our taxpayers can be extremely proud of. While the Village was edged out for the top community in the State by Mequon, the Village was shown as having the most favorable property tax rate in the State, which was one of the metrics the study was based on. For generations, the Village has prided itself on its core principles of fiscal responsibility, avoiding debt by paying cash for major expenditures, and managing tax dollars as if they truly are our own. Our common sense approach to taxation is something that we should be very proud of, but it likely will come at some added future cost if we do not address this quagmire with our 40-45 miles of road that are in dire need of repair while we are still in a position to rectify the problem and get back on-track.

As we did in our previous edition of this publication, I urge you to contact your elected officials here in Richfield. Their numbers are on the front page of every newsletter for a reason— they want to hear from YOU! Please also feel free to email me directly at Administrator@richfieldwi.gov or call Village Hall at (262)-628-2260 and register your opinion with the front office.

Let's work on this problem, together!

Jim Healy, Village Administrator
RESOLUTION R2018-08-01

A RESOLUTION DIRECTING A REFERENDUM BE PLACED ON THE NOVEMBER ELECTION BALLOT TO EXCEED THE LEVY LIMITS ALLOWED BY STATE STATUTE FOR THE PURPOSES OF ROAD MAINTENANCE AND ROAD CONSTRUCTION

WHEREAS, the State of Wisconsin has imposed limits on towns, villages, cities, and counties for property tax levies collected under Wis. Stat. Sec. 66.0602; and

WHEREAS, for the Village of Richfield, the limit of increase on the property tax levy is restricted to the amount of “net new construction” the Village has experienced, which equated to 1.422% pursuant to Wisconsin Department of Revenue Figures released on August 15, 2018; and

WHEREAS, this 1.422% in “net new construction” translates to an allowable property tax levy increase of $36,940; and

WHEREAS, as a result, the total allowable property tax levy is set at $2,634,724; and

WHEREAS, in 2018, the Village of Richfield Village Board has been publicly discussing the “State of the Village’s Infrastructure”; and

WHEREAS, the Board’s analysis of our road infrastructure are that there are approximately 45 miles of road in need of repair. The Village has 146.1 miles of road and currently is only able to construct 1-2% of our total road inventory each year. This translates to 2-3 miles, approximately; and

WHEREAS, the Board believes the Village as a whole would benefit from doubling the amount of road construction we do on an annual basis and would like to seek the wisdom of the electors to help determine whether they would be in favor of voting to exceed the above-referenced levy limit by $750,000 for a period of nine (9) years, starting in 2019, for the purposes of road construction and road maintenance; and

WHEREAS, this proposed increase in the levy of $750,000 would result in a percentage increase in the levy of 28.55% for a total property tax levy of $3,376,569;

WHEREAS, a copy of the proposed referendum question is attached and incorporated by reference;

NOW, THEREFORE, BE IT RESOLVED, by the Village Board of the Village of Richfield, that it hereby supports asking the public whether or not they support an increase of $750,000 in the Village tax levy for 2019 through 2027 for the purposes of road construction and road maintenance and directs Staff to submit the authorizing resolution and proposed referendum question to the Washington County Clerk for the November 6, 2018 election.

PASSED THIS 28th DAY OF AUGUST, 2018, BY THE VILLAGE BOARD OF THE VILLAGE OF RICHFIELD, WASHINGTON COUNTY, WISCONSIN.

John Jeffords, Village President

Attest:

Jim Healy, Administrator/Clerk
Referendum for November 6, 2018 Election

"Under State Law, the increase in the levy of the Village of Richfield for the tax to be imposed for the next fiscal year, 2019, is limited to 1.422%, which results in a levy of $2,634,724.

Shall the Village of Richfield be allowed to exceed this limit and increase the levy for the next fiscal year, 2019 through 2027, for the purpose of road construction and road maintenance, by a total of 28.55% which results in a levy of $3,376,569?"

☐ YES  ☐ NO

______________________________
Jim Healy, Village Clerk

______________________________
John Jeffords, Village President

Approved August 28, 2018 by the Village Board for the Village of Richfield as:

Motion by ____________ to approve “Resolution R2018-08-01, a Resolution directing a referendum to be placed on the November election ballot to exceed the levy limits allowed by State Statute for the purposes of road construction and road maintenance”; Seconded by ____________; Motion passed ________.

Attest:

______________________________
Jim Healy, Village Clerk

______________________________
John Jeffords, Village President